# Credit Rating Failures in the Aftermath of the Mortgage Meltdown

#### **Mark Adelson**

**Independent Consultant** 

Editor, Journal of Structured Finance

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Mark Adelson www.markadelson.com

#### What Do These Movies Have in Common?



Citizen Kane



**Pulp Fiction** 

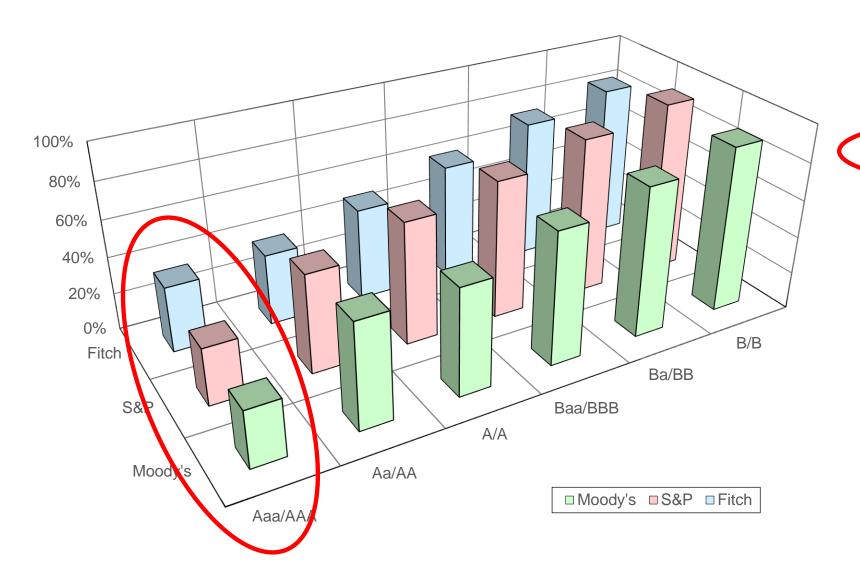


Fight Club



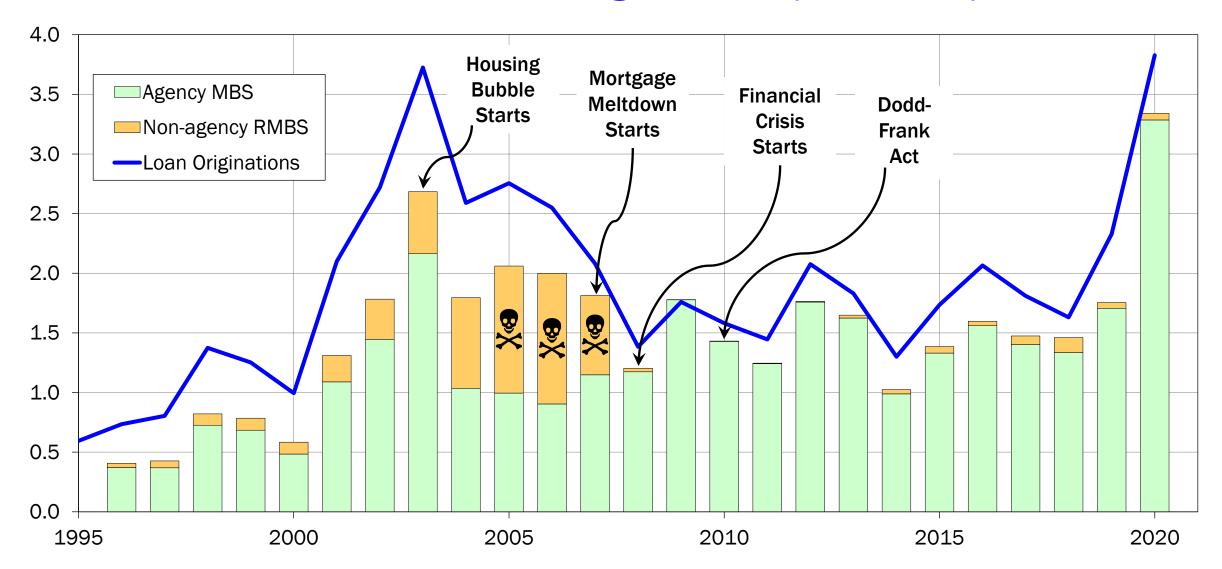
Forrest Gump

#### RMBS 10-Year Rate of Defaults (as of December 31, 2017)



	Moody's	S&P	Fitch
Aaa/ AAA	30%	31%	35%
Aa/AA	56%	53%	38%
A/A	57%	66%	50%
Baa/BBB	71%	75%	62%
Ba/BB	81%	85%	75%
B/B	89%	93%	84%

# **U.S. MBS** Issuance and Loan Originations (\$ trillions)



Source: SIFMA, Inside Mortgage Finance

#### 2010 Three-way Stand-off: SEC vs. Rating Agencies vs. Issuers

- 1981: Proposal. Disclosure of Securities Ratings in Registration Statements, Rel. Nos. 33-6336, 34-18012, 46 Fed. Reg. 42024 (18 Aug. 1981)
- **1982:** Ratings not considered part of a registration statement, which would otherwise trigger potential liability. <u>SEC Rule 436(g)</u>, <u>17 C.F.R. § 230.436(g)</u>; *Adoption of Integrated Disclosure System*, Rel. Nos. 3-6383, 34-18524, <u>47 Fed. Reg. 11380, 11441</u> (16 Mar. 1982)
- **2010:** Dodd-Frank Act § 939G nullifies Rule 436(g), intending to impose liability on rating agencies by requiring consent to liability
- 2010: Rating agencies refuse to provide consents
- 2010: SEC no-action letter re Ford Motor Credit dodges DFA § 939G by allowing issuers to omit ratings from prospectuses

#### **Mortgage Meltdown — The Aftermath**

- \$1 trillion (±20%) of losses on mortgage loans from 2007 through roughly 2016
- Industry-wide breakdown of loan origination and securitization practices
- Loans did not conform to the descriptions in the securities offering materials or comply with contractual representations and warranties
- Huge failure of investor protection because of short limitations periods
- Servicing violations
- Investors and the government have recovered less than 25%
- Horrible performance of credit ratings

#### **How Do We Know What Happened & Why?**

- Early reports did not cover the full magnitude of the wrongdoing
  - FCIC (2009) and U.S. Senate (2011)
- DOJ investigations/settlements found much more (2013-2019)
- <u>FHFA v. Nomura</u> trial and decision (2015)
- Trials in private cases (<u>Assured</u> 2013 and <u>MBIA</u> 2020)
- Rating agency cases
  - U.S.: <u>S&P</u> (2015), <u>Moody's</u> (2017), & SEC enforcement
  - Australia: <u>S&P</u> (2018), <u>Fitch</u> (2019)

#### **Selected Settlements of DOJ MBS Cases (\$ billions)**

Total Amount	Cash Penalty	Consumer Relief	Defendant	Plaintiff(s)	Admissions
13.0	9.0	4.0	JP Morgan Chase	DOJ + states <sup>1</sup>	✓
7.0	4.5	2.5	Citigroup	DOJ + states	✓
16.65	9.65	7.0	Bank of America	DOJ + states	✓
2.6	2.6	0	Morgan Stanley	DOJ	✓
3.173	2.773	0.4	Morgan Stanley	DOJ + states <sup>2</sup>	✓
5.06	3.26	1.8	Goldman Sachs	DOJ + states	✓
7.2	3.1	4.1	Deutsche Bank	DOJ	✓
5.28	2.48	2.8	Credit Suisse	DOJ	✓
2.0	2.0	0	Barclays	DOJ	×
2.09	2.09	0	Wells Fargo	DOJ	<b>x</b> 3
4.9	4.9	0	Royal Bank of Scotland	DOJ	<b>×</b> 3
0.765	0.765	0	<u>HSBC</u>	DOJ	×
0.48	0.48	0	<u>Nomura</u>	DOJ	<b>×</b> 3
1.5	1.5	0	General Electric	DOJ	×
	Amount  13.0 7.0 16.65 2.6 3.173 5.06 7.2 5.28 2.0 2.09 4.9 0.765 0.48 1.5	AmountPenalty13.09.07.04.516.659.652.62.63.1732.7735.063.267.23.15.282.482.02.02.094.94.90.7650.480.481.51.5	AmountPenaltyRelief13.09.04.07.04.52.516.659.657.02.62.603.1732.7730.45.063.261.87.23.14.15.282.482.82.02.002.092.0904.94.900.7650.76500.480.4801.51.50	Amount         Penalty         Relief         Defendant           13.0         9.0         4.0         JP Morgan Chase           7.0         4.5         2.5         Citigroup           16.65         9.65         7.0         Bank of America           2.6         2.6         0         Morgan Stanley           3.173         2.773         0.4         Morgan Stanley           5.06         3.26         1.8         Goldman Sachs           7.2         3.1         4.1         Deutsche Bank           5.28         2.48         2.8         Credit Suisse           2.0         2.0         0         Barclays           2.09         2.09         0         Wells Fargo           4.9         4.9         0         Royal Bank of Scotland           0.765         0.765         0         HSBC           0.48         0.48         0         Nomura	Amount         Penalty         Relief         Defendant         Plaintiff(s)           13.0         9.0         4.0         JP Morgan Chase         DOJ + states¹           7.0         4.5         2.5         Citigroup         DOJ + states           16.65         9.65         7.0         Bank of America         DOJ + states           2.6         2.6         0         Morgan Stanley         DOJ           3.173         2.773         0.4         Morgan Stanley         DOJ + states²           5.06         3.26         1.8         Goldman Sachs         DOJ + states           7.2         3.1         4.1         Deutsche Bank         DOJ           5.28         2.48         2.8         Credit Suisse         DOJ           2.0         2.0         0         Barclays         DOJ           2.09         2.09         0         Wells Fargo         DOJ           4.9         4.9         0         Royal Bank of Scotland         DOJ           0.765         0.765         0         HSBC         DOJ           0.48         0.48         0         Nomura         DOJ           1.5         1.5         0         General Electric

<sup>&</sup>lt;sup>1</sup> Includes \$4 billion of a previously announced settlement with the FHFA.

<sup>&</sup>lt;sup>2</sup> Reported as \$3.2 billion but includes \$2.6 billion of a previously announced settlement with DOJ.

<sup>&</sup>lt;sup>3</sup> Settlement details DOJ's findings but defendant did not admit to them.

Mark Adelson www.markadelson.com

#### Selected Settlements of FHFA & GSE MBS Cases (\$ millions)

Date	Amount	Defendant	Plaintiff	Date	Amount	Defendant	Plaintiff
12/31/2010	1,520	Bank of America	Fannie	2/27/2014	122	Société Générale	FHFA
12/31/2010	1,350	Bank of America	Freddie	3/21/2014	885	Credit Suisse	FHFA
5/28/2013	250	Citigroup	FHFA	2/26/2014	0.200	Bank of America,	ГИБА
7/25/2013	885	UBS	FHFA	3/26/2014	9,300	Countrywide, and Merrill Lynch	FHFA
10/25/2013	5,100	JP Morgan Chase	FHFA	4/24/2014	280	Barclays	FHFA
11/6/2013	335	Wells Fargo	FHFA	4/29/2014	110	First Horizon	FHFA
12/2/2013	404	Bank of America	Freddie	6/19/2014	100	RBS	FHFA
12/20/2013	1,925	Deutsche Bank	FHFA	8/22/2014	3,150	Goldman Sachs	FHFA
12/31/2013	475	Ally Financial	FHFA	9/12/2014	550	HSBC	FHFA
1/7/2014	10,300	Bank of America	Fannie	7/12/2017	5,500	RBS	FHFA
2/7/2014	1,250	Morgan Stanley	FHFA	6/25/2018	847	Nomura	FHFA*

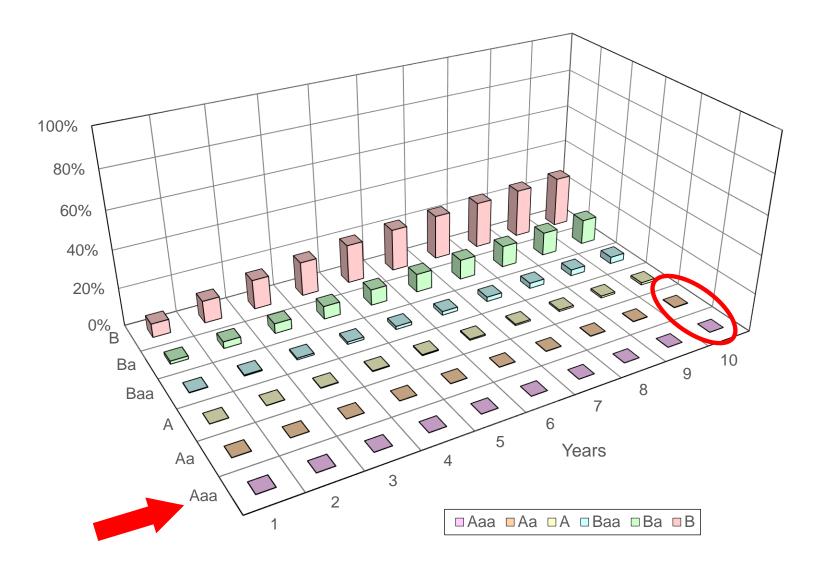
<sup>\*</sup> Case was tried and affirmed on appeal. <u>Federal Housing Finance Agency v. Nomura Holdings America</u>, <u>104 F. Supp. 3d 441</u> (S.D.N.Y. 2015), aff'd. <u>873 F.3d 85</u> (2d Cir. 2017), cert. denied 585 U.S. \_\_\_\_ (No. 17 1302, 25 Jun 2018). **Note:** Links to the complaints in the FHFA cases are available at <a href="https://www.fhfa.gov/SupervisionRegulation/LegalDocuments/Pages/Litigation.aspx">https://www.fhfa.gov/SupervisionRegulation/LegalDocuments/Pages/Litigation.aspx</a> and a list of the FHFA settlements appears at <a href="https://www.fhfa.gov/Media/PublicAffairs/Pages/FHFA-Final-Update-on-Private-Label-Securities-Actions-9172018.aspx">https://www.fhfa.gov/Media/PublicAffairs/Pages/FHFA-Final-Update-on-Private-Label-Securities-Actions-9172018.aspx</a>.

#### **Rating Agency Litigation**

- <u>S&P 2015 settlement</u>: \$1.375 billion
- Moody's 2017 settlement: \$864 million
- S&P 2018 Australian settlement: A\$215 million
- Fitch 2019 Australian settlement: A\$27 million

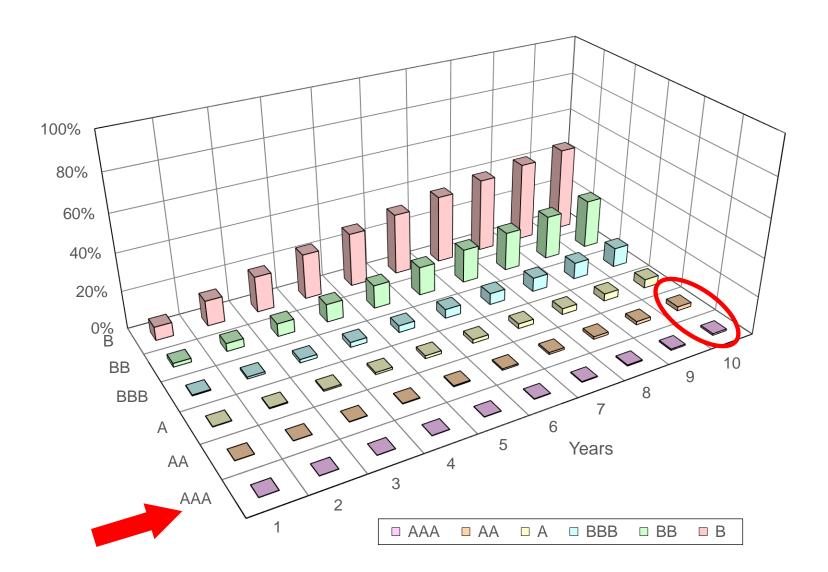
# **But Nobody Went to Jail.**

# **Moody's "Idealized" Default Rates**



Years	Aaa	Aa	А	Ваа	Ва	В
1	0.0%	0.0%	0.0%	0.2%	1.6%	7.2%
2	0.0%	0.0%	0.1%	0.5%	3.5%	11.7%
3	0.0%	0.0%	0.2%	0.8%	5.2%	15.6%
4	0.0%	0.0%	0.3%	1.2%	6.8%	18.1%
5	0.0%	0.1%	0.5%	1.6%	8.4%	20.7%
6	0.0%	0.1%	0.6%	2.0%	9.8%	22.7%
7	0.0%	0.1%	0.7%	2.4%	10.7%	24.0%
8	0.0%	0.1%	0.8%	2.9%	11.7%	25.2%
9	0.0%	0.2%	1.0%	3.2%	12.7%	26.2%
10	0.0%	0.2%	1.2%	3.6%	13.5%	27.2%

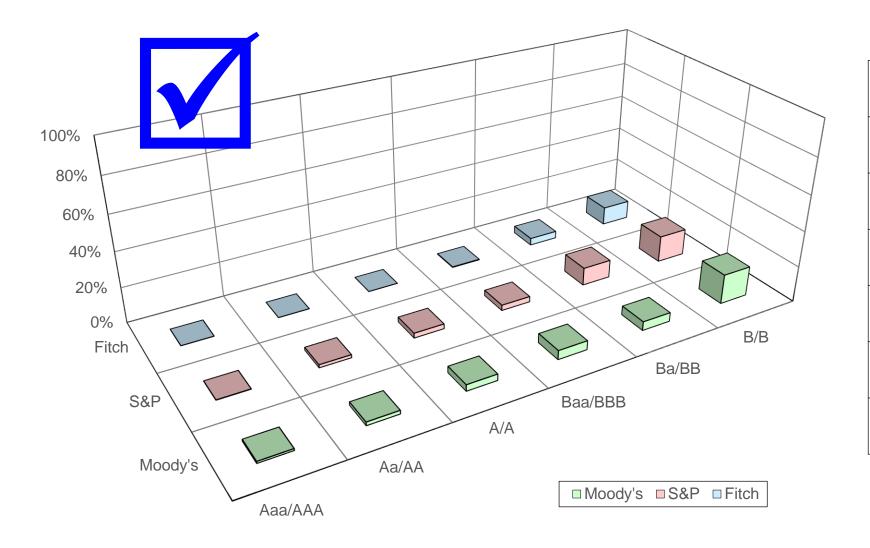
#### **S&P Assumed Default Rates**



Years	Aaa	Aa	Α	Ваа	Ва	В
1	0.0%	0.0%	0.2%	0.4%	1.9%	7.1%
2	0.0%	0.1%	0.4%	1.0%	4.2%	13.4%
3	0.0%	0.2%	0.7%	1.7%	6.8%	19.0%
4	0.1%	0.3%	1.0%	2.6%	9.5%	24.1%
5	0.1%	0.5%	1.5%	3.6%	12.3%	28.6%
6	0.2%	0.7%	2.0%	4.8%	15.2%	32.7%
7	0.3%	1.0%	2.5%	6.0%	18.1%	36.3%
8	0.5%	1.3%	3.2%	7.4%	20.8%	39.7%
9	0.6%	1.7%	3.9%	8.8%	23.6%	42.7%
10	0.8%	2.1%	4.6%	10.3%	26.2%	45.4%

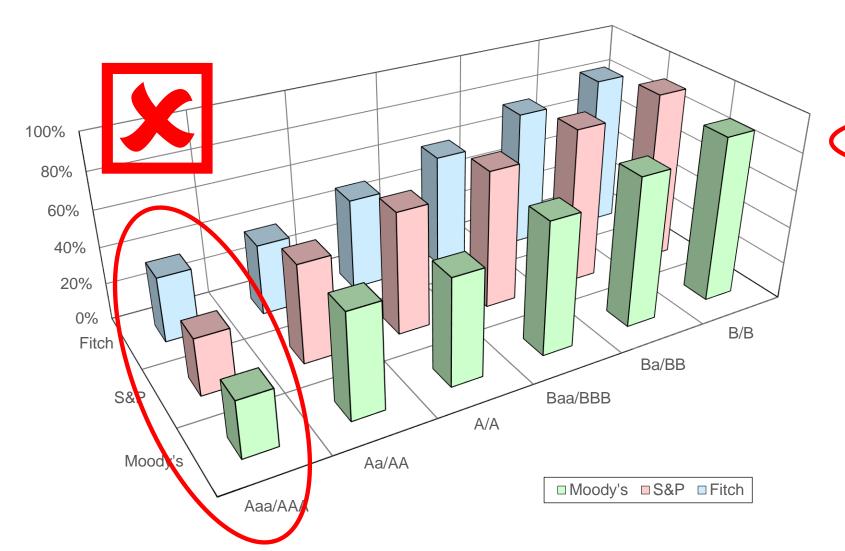
Source: S&P CDO Criteria, June 2019.

#### ABS 10-Year Rate of Defaults (as of December 31, 2017)



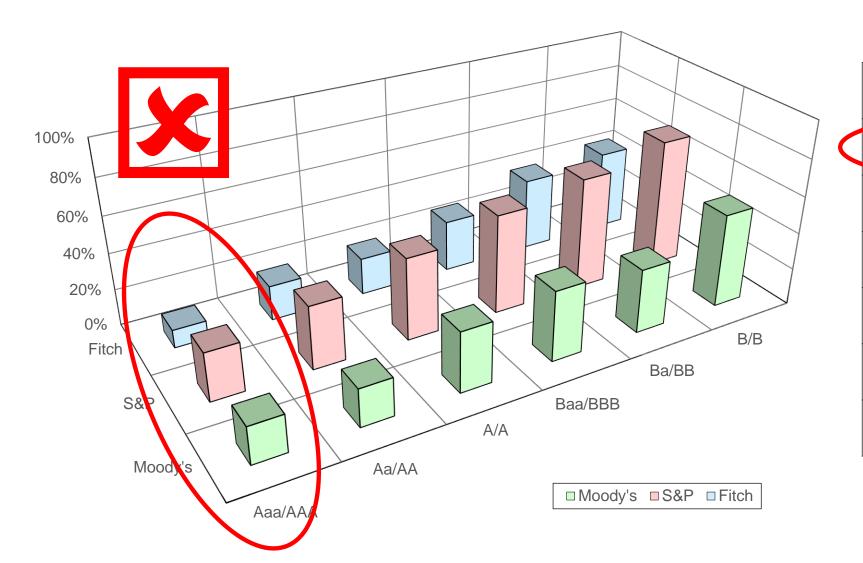
	Moody's	S&P	Fitch
Aaa/ AAA	1%	0%	0%
Aa/AA	2%	2%	0%
A/A	4%	3%	0%
Baa/BBB	5%	3%	0%
Ba/BB	5%	10%	4%
B/B	17%	15%	10%

# RMBS 10-Year Rate of Defaults (as of December 31, 2017)



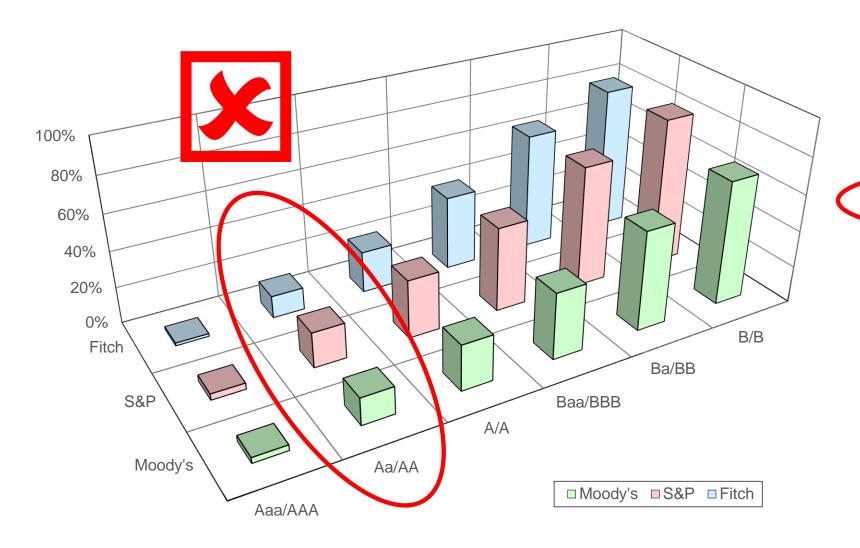
	Moody's	S&P	Fitch
Aaa/ AAA	30%	31%	35%
Aa/AA	56%	53%	38%
A/A	57%	66%	50%
Baa/BBB	71%	75%	62%
Ba/BB	81%	85%	75%
B/B	89%	93%	84%

#### CDOs 10-Year Rate of Defaults (as of December 31, 2017)



	Moody's	S&P	Fitch
Aaa/ AAA	20%	26%	10%
Aa/AA	21%	35%	19%
A/A	33%	45%	20%
Baa/BBB	38%	54%	28%
Ba/BB	35%	62%	40%
B/B	51%	71%	44%

#### CMBS 10-Year Rate of Defaults (as of December 31, 2017)



	Moody's	S&P	Fitch
Aaa/ AAA	3%	3%	2%
Aa/AA	15%	19%	12%
A/A	25%	32%	23%
Baa/BBB	36%	47%	41%
Ba/BB	55%	67%	65%
B/B	68%	82%	80%

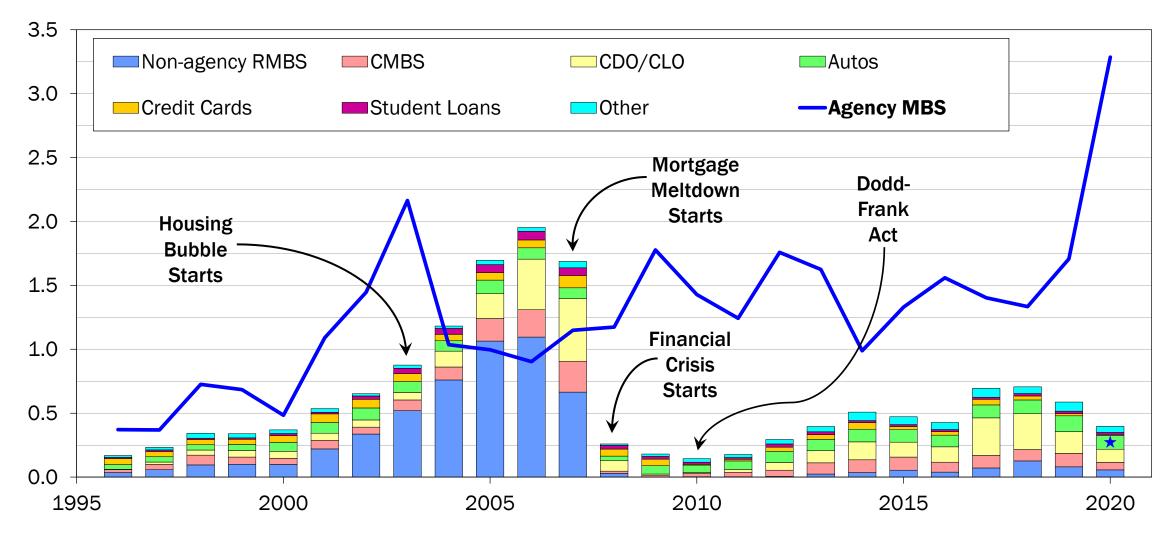
# Fitting "Ford Motor Credit" into the High-Level View

- Laws and regulations
  - Trade and commerce
    - Financial regulation
      - –Securities regulation
        - » Investor protection
          - Government enforcement (civil and criminal)
          - Private right of action (e.g., 1933 Act § 11)
            - Whom to sue ← ← ←
            - Why to sue ← ← ←
            - When to sue
            - Remedies

Mark Adelson www.markadelson.com

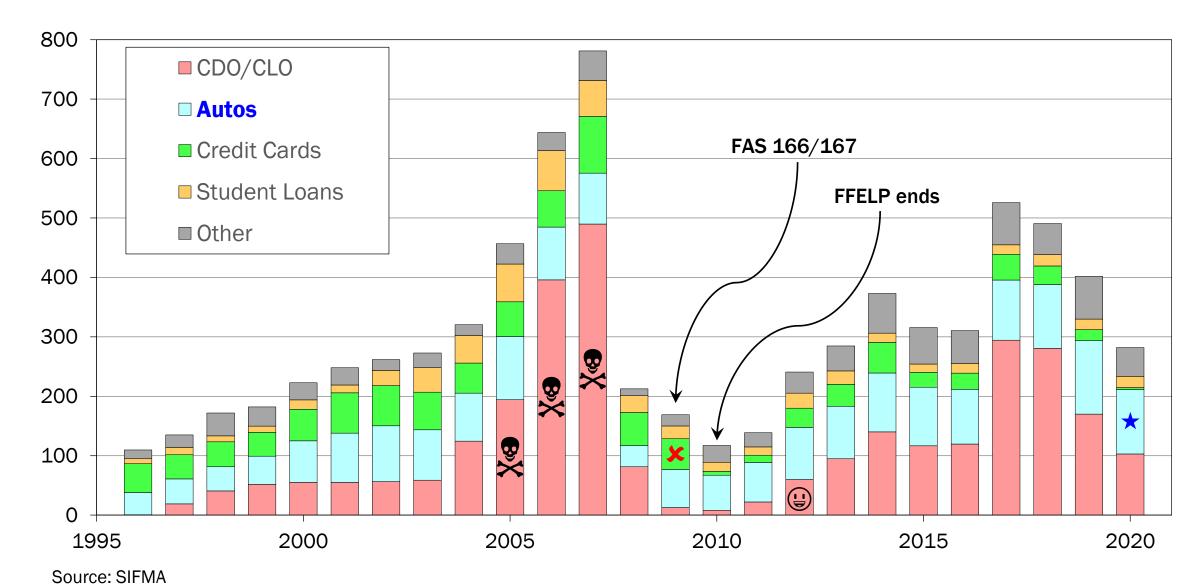
# **Appendix**

## **U.S. Securitization Issuance Volume (\$ trillions)**



Source: SIFMA

#### U.S. Non-mortgage Securitization Issuance Volume (\$ billions)



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#### **Additional Resources**

- The Mortgage Meltdown and the Failure of Investor Protection (2020)
- The Deeper Causes of the Financial Crisis: Mortgages Alone Cannot Explain It (2013)
- Handbook of Mortgage-Backed Securities (2016)
- SIFMA <u>MBS statistics</u>
- SIFMA <u>ABS statistics</u>
- S&P-DOJ case: <u>complaint</u> (2013), <u>order</u> (2013), <u>settlement</u> (2015)